1 The Honorable Benjamin H. Settle 2 3 4 5 6 UNITED STATES DISTRICT COURT 7 WESTERN DISTRICT OF WASHINGTON 8 DALE GARCIA and JANA ARCHAMBEAU, husband and wife, No. 3:19-cv-05597-BHS 9 Plaintiffs, 10 v. 11 **DEFENDANTS STATE OF** THOMAS BENENATI and LORETTA 12 WASHINGTON AND WASHINGTON BENENATI, husband and wife and the STATE PARKS AND RECREATION marital community thereof; RYAN 13 LAYTON and JANE DOE LAYTON, COMMISSION'S MOTION FOR husband and wife and the marital JUDGMENT ON THE PLEADINGS 14 community thereof; ROBERT INGRAM and JANE DOE INGRAM, husband and 15 wife and the marital community thereof; NOTE ON MOTION CALENDAR: HEATH YATES and JANE DOE YATES. 16 May 29, 2020 husband and wife and the marital community thereof; MATT NILES and 17 JANE DOE NILES, husband and wife and the marital community thereof; STATE OF 18 WASHINGTON; WASHINGTON STATE PARKS AND RECREATION 19 COMMISSION; JOHN and JANE DOES 1-20 and the marital communities thereof, and 20 ABC CORPORATIONS 1-10, 21 Defendants. 22 23 24 25 26 27

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I. INTRODUCTION

Come now Defendants State of Washington and Washington State Parks and Recreation Commission and hereby move, pursuant to *Fed.R.Civ.P.* 12(c), for summary dismissal on the pleadings of all of Plaintiffs' claims against them, and as grounds therefor will show that they are not "persons" under 42 U.S.C. §1983; nor can they be sued in federal court because of the Eleventh Amendment.

II. STATEMENT OF FACTS

Plaintiffs bring this civil rights suit against a State Parks Ranger, several of his supervisors alleging that the Ranger used excessive force when he arrested him. These Defendants do not seek any relief by this motion.

Plaintiffs also sue the State of Washington and the State Parks and Recreation Commission. This is improper under the U.S. Constitution. *See Defendants' Answer to Complaint*, Dkt. 6 ("BY WAY OF FURTHER ANSWER AND THIRD AFFIRMATIVE DEFENSE, Defendants allege this action is barred by the Eleventh Amendment to the U.S. Constitution as regards the State of Washington and the Washington State Parks and Recreation Commission."). In addition, these entities are not "persons" under the Civil Rights Act. *Id.* ("BY WAY OF FURTHER ANSWER AND FOURTH AFFIRMATIVE DEFENSE, Defendants allege that neither the State of Washington and the Washington State Parks and Recreation Commission is a "person" under 42 USC § 1983.").

These two legal principles bar all of Plaintiffs' claims against these two Defendants, including not only their federal law claim: First Cause of Action: Violation of Civil Rights; but also their supplemental jurisdiction state law claims: Second Cause of Action: Common Law Negligent/Intentional Infliction of Severe Emotional Distress; Outrage; Third Cause of Action: Common Law False Arrest and False Imprisonment; Fourth Cause of Action: Common Law Malicious Prosecution; and, Fifth Cause of Action: Common Law Assault and Battery. *Complaint for Damages*, Dkt. 1, at 7-9.

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III. LEGAL ANALYSIS

A. The State and Its Agencies Cannot Be Sued in Federal Court.

The Eleventh Amendment to the United States Constitution bars citizens from bringing lawsuits against states in federal courts. *See Welch v. Texas Dept. of Highways and Public Transp.*, 483 U.S. 468, 472–73 (1987) (plurality opinion); *Edelman v. Jordan*, 415 U.S. 651, 662–63, 94 S.Ct. 1347, 39 L.Ed.2d 662 (1974).

As the Supreme Court has explained:

Section 1983 provides a federal forum to remedy many deprivations of civil liberties, but it does not provide a federal forum for litigants who seek a remedy against a State for alleged deprivations of civil liberties. The Eleventh Amendment bars such suits unless the State has waived its immunity, *Welch v. Texas Dept. of Highways and Public Transportation*, 483 U.S. 468, 472–473, 107 S.Ct. 2941, 2945–2946, 97 L.Ed.2d 389 (1987) (plurality opinion), or unless Congress has exercised its undoubted power under § 5 of the Fourteenth Amendment to override that immunity. That Congress, in passing § 1983, had no intention to disturb the States' Eleventh Amendment immunity and so to alter the federal–state balance in that respect was made clear in our decision in *Quern*.

Will v. Michigan Dep't of State Police, 491 U.S. 58, 65–66 (1989).

Thus, Plaintiffs cannot sue these two State Defendants in federal court. All their claims must be dismissed as against them.

B. Defendants the State of Washington and Washington State Parks and Recreation Commission Are Not "Persons" Under the Civil Rights Act.

Nor may Plaintiffs sue these Defendants under Section 1983, in any court. Defendants are not "persons" under 42 U.S.C. §1983. "[N]either a State nor its officials acting in their official capacities are 'persons' under § 1983." *Will v. Michigan Dep't of State Police*, 491 U.S. 58, 71 (1989); "[T]he State of Washington is not a 'person' that may be sued under § 1983[.]" *Jenkins v. Washington*, 46 F. Supp. 3d 1110, 1115 (W.D. Wash. 2014). "[T]he WSP is not a 'person' within the meaning of § 1983[.]" *Manning v. Washington*, 463 F. Supp. 2d 1229, 1233 (W.D. Wash. 2006).

This Court has addressed both issues: Under the Eleventh Amendment to the United States Constitution, a state 2 is not subject to suit by its own citizens in federal court. A state agency, as an arm of the state, is immune from suit in federal court under the 3 Eleventh Amendment as well. An entity that has Eleventh Amendment 4 immunity also is not a "person" within the meaning of 42 U.S.C. § 1983. Hill v. Washington State Dep't of Corr., 628 F. Supp. 2d 1250, 1267 (W.D. Wash. 2009) 5 (citations omitted). 6 IV. **CONCLUSION** 7 In sum, this Court should dismiss Defendants State of Washington and the State 8 Parks and Recreation Commission. Plaintiffs' claims against the individual Defendants may 9 proceed. 10 11 RESPECTFULLY SUBMITTED: May 7, 2020 12 KEATING, BUCKLIN & McCORMACK, INC., P.S. 13 14 By: <u>/s/ Stewart A. Estes</u> 15 Stewart A. Estes, WSBA #15535 Jeremy W. Culumber, WSBA #35423 16 Special Assistant Attorneys General for Defendants 17 THOMAS BENENATI and LORETTA BENENATI, RYAN LAYTON and JANE DOE LAYTON, 18 ROBERT INGRAM and JANE DOE INGRAM, HEATH YATES and JANE DOE YATES, MATT 19 NILES and JANE DOE NILES, STATE OF WASHINGTON, and WASHINGTON STATE 20 PARKS AND RECREATION COMMISSION 21 801 Second Avenue, Suite 1210 22 Seattle, WA 98104 Phone: (206) 623-8861 23 Fax: (206) 223-9423 Email: sestes@kbmlawyers.com 24 jculumber@kbmlawyers.com 25 26 27

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CERTIFICATE OF SERVICE 1 I hereby certify that on the below date, I electronically filed the foregoing with the 2 Clerk of the Court using the CM/ECF system which will send notification of such filing to 3 the following: 4 5 **Attorneys for Plaintiffs** 6 Mark Leemon, WSBA #5005 Leemon + Royer, PLLC 7 403 Columbia Street, Suite 500 Seattle, WA 98104 8 Tel: 206-269-1100 9 Fax: 206-269-7424 Email: leemon@leeroylaw.com 10 diane@leeroylaw.com 11 **Attorneys for Plaintiffs** Thomas B. Vertetis, WSBA # 29805 12 Pfau Cochran Vertetis Amala, PLLC 13 911 Pacific Ave. Ste. 200 Tacoma, WA 98402 14 Tel: 253-777-0799 Fax: 253-627-0654 15 Email: tom@pcvalaw.com jeanne@pcvalaw.com 16 17 and I hereby certify that I have mailed by United States Postal Service the document to the 18 following non-CM/ECF participants: N/A. 19 20 DATED: May 7, 2020 21 22 /s/ Stewart A. Estes Stewart A. Estes, WSBA #15535 23 Special Assistant Attorney General for Defendants THOMAS BENENATI and 24 LORETTA BENENATI, RYAN LAYTON and JANE DOE LAYTON, ROBERT 25 INGRAM and JANE DOE INGRAM, 26 HEATH YATES and JANE DOE YATES, MATT NILES and JANE DOE NILES, 27

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